

Court of Justice EU, 14 November 2019, **Spedidam v INA**



## TRADE MARK LAW – GEOGRAPHICAL INDICATIONS

**The Copyright Directive must be interpreted as not precluding national legislation which establishes, as regards the exploitation of audiovisual archives by a body set up for that purpose, a rebuttable presumption that the performer has authorised the fixation and exploitation of his performances, where that performer is involved in the recording of an audiovisual work so that it may be broadcast.**

- [the protection of the performer also extends to the exploitation of audiovisual archives](#)

At the outset, it should be noted that the protection which those provisions confer on performers must be given a broad scope (see, by analogy, judgment of 16 November 2016, [Soulie and Doke](#), C-301/15, EU:C:2016:878, paragraph 30, and the case-law cited). As stated in recitals 21 and 24 of Directive 2001/29, it is appropriate, on the one hand, to give a broad definition to acts covered by the right of reproduction in order to ensure legal certainty within the internal market. On the other hand, the right to make protected subject matter available to the public, referred to in Article 3(2)(a) of that directive, must be understood as covering all acts of making such matter available to the public not present at the place where the act of making available originated. 37 Consequently, that protection must be understood, in particular, in the same way as the protection conferred by copyright, as not being limited to the enjoyment of the rights guaranteed by Article 2(b) and Article 3(2)(a) of Directive 2001/29, but also extends to the exercise of those rights (see, to that effect, judgment of 16 November 2016, [Soulie and Doke](#), C-301/15, EU:C:2016:878, paragraph 31).

- [the performer's prior authorization is required for any act of reproduction or making available to the public of the fixations of their performances](#)

It follows that, subject to the exceptions and limitations laid down exhaustively in Article 5 of the directive, any use of such protected subject matter by a third party without such prior consent must be regarded as infringing the holder's rights (see, to that effect, judgments of 16 November 2016, [Soulie and Doke](#), C-301/15, EU:C:2016:878, paragraphs 33 and 34, and of 7 August 2018, [Renckhoff](#), C-161/17, EU:C:2018:634, paragraph 29 and the case-law cited).

- [provisions on consent for any act of reproduction or making available to the public also allow the consent to be expressed implicitly](#)

However, as the Court, in its judgment of 16 November 2016, [Soulie and Doke](#) (C-301/15, EU:C:2016:878, paragraph 35), has previously pointed out with regard to

authors' exclusive rights, Articles 2(b) and Article 3(2)(a) of Directive 2001/29 do not specify how the performer's prior consent is to be given, so that those provisions cannot be interpreted as requiring such consent to necessarily be expressed in writing or explicitly. On the contrary, it must be concluded that those provisions also allow the consent to be expressed implicitly, provided, as the Court pointed out in paragraph 37 of that judgment, that the conditions under which implicit consent may be accepted are strictly defined, in order not to deprive the very principle of prior consent of any effect.

- [when a performer who is himself involved in the making of an audiovisual work so that it may be broadcast by national broadcasting companies, and who is thus present at the place where such a work is recorded for those purposes, first, is aware of the envisaged use of his performance and gives his performance for the purposes of such use, it is possible to take the view, in the absence of evidence to the contrary, that he has, as a result of that involvement, authorised the fixation of that performance and its exploitation](#)

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### Court of Justice EU, 14 November 2019

(E. Regan, I. Jarukaitis, E. Juhász, M. Ilešič and C. Lycourgos, Judges)

JUDGMENT OF THE COURT (Fifth Chamber)

14 November 2019 (\*)

(Reference for a preliminary ruling — Copyright and related rights — Directive 2001/29/EC — Exclusive rights of performers — Article 2(b) — Reproduction right — Article 3(2)(a) — Making available to the public — Authorisation — Presumption — National scheme exempting a public institution responsible for the conservation and promotion of the national audiovisual heritage from the requirement to obtain the performer's written consent for the exploitation of archives containing fixations of that performer's performances) In Case C-484/18,

REQUEST for a preliminary ruling under Article 267 TFEU from the Cour de cassation (France), made by decision of 11 July 2018, received at the Court on 20 July 2018, in the proceedings

Société de perception et de distribution des droits des artistes-interprètes de la musique et de la danse (Spedidam),

PG,

GF

v

Institut national de l'audiovisuel,

interveners:

Syndicat indépendant des artistes-interprètes (SIA-UNSA),

Syndicat français des artistes-interprètes (CGT),

THE COURT (Fifth Chamber),

composed of E. Regan, President of the Chamber, I. Jarukaitis, E. Juhász, M. Ilešič (Rapporteur) and C. Lycourgos, Judges,

Advocate General: G. Hogan,  
 Registrar: V. Giacobbo-Peyronnel, Administrator,  
 having regard to the written procedure and further to the  
 hearing on 21 March 2019,  
 after considering the observations submitted on behalf  
 of:

– the Société de perception and de distribution des droits  
 des artistes-interprètes de la musique et de la danse  
 (Spedidam), PG and GF, by C. Waquet and H. Hazan,  
 avocats,

– the Institut national de l’audiovisuel, the Syndicat  
 indépendant des artistes-interprètes (SIA-UNSA) and  
 the Syndicat français des artistes-interprètes (CGT), by  
 C. Caron, avocat,

– the French Government, by D. Colas, B. Fodda, D.  
 Segoin, A.-L. Desjonquères and A. Daniel, acting as  
 Agents,

– the European Commission, by É. Gippini Fournier and  
 J. Samnadda, acting as Agents,

after hearing the [Opinion of the Advocate General](#) at  
 the sitting on 16 May 2019,  
 gives the following

### Judgment

1 This request for a preliminary ruling concerns the  
 interpretation of Article 2(b), Article 3(2)(a), and Article  
 5 of Directive 2001/29/EC of the European Parliament  
 and of the Council of 22 May 2001 on the harmonisation  
 of certain aspects of copyright and related rights in the  
 information society (OJ 2001 L 167, p. 10).

2 The request has been made in proceedings between the  
 Société de perception et de distribution des droits des  
 artistes-interprètes de la musique et de la danse  
 (Spedidam), PG and GF, on the one hand, and the  
 Institut national de l’audiovisuel (*‘the INA’*), on the  
 other, concerning the alleged infringement by the INA  
 of the performers’ rights held by PG and GF.

### Legal context

#### European Union law

3 Recitals 9, 10, 21, 24 and 31 of Directive 2001/29  
 state:

*‘(9) Any harmonisation of copyright and related rights  
 must take as a basis a high level of protection, since such  
 rights are crucial to intellectual creation. Their  
 protection helps to ensure the maintenance and  
 development of creativity in the interests of authors,  
 performers, producers, consumers, culture, industry and  
 the public at large. Intellectual property has therefore  
 been recognised as an integral part of property.*

*(10) If authors or performers are to continue their  
 creative and artistic work, they have to receive an  
 appropriate reward for the use of their work, as must  
 producers in order to be able to finance this work. The  
 investment required to produce products such as  
 phonograms, films or multimedia products, and services  
 such as “on-demand” services, is considerable.  
 Adequate legal protection of intellectual property rights  
 is necessary in order to guarantee the availability of  
 such a reward and provide the opportunity for  
 satisfactory returns on this investment.*

...

*(21) This Directive should define the scope of the acts  
 covered by the reproduction right with regard to the  
 different beneficiaries. This should be done in  
 conformity with the *acquis communautaire*. A broad  
 definition of these acts is needed to ensure legal  
 certainty within the internal market.*

...

*(24) The right to make available to the public subject  
 matter referred to in Article 3(2) should be understood  
 as covering all acts of making available such subject  
 matter to members of the public not present at the place  
 where the act of making available originates, and as not  
 covering any other acts.*

...

*(31) A fair balance of rights and interests between the  
 different categories of rightholders, as well as between  
 the different categories of rightholders and users of  
 protected subject matter must be safeguarded. ... In  
 order to ensure the proper functioning of the internal  
 market, such exceptions and limitations should be  
 defined more harmoniously. The degree of their  
 harmonisation should be based on their impact on the  
 smooth functioning of the internal market.’*

4 Article 2 of that directive, entitled *‘Reproduction  
 right’*, reads as follows:

*‘Member States shall provide for the exclusive right to  
 authorise or prohibit direct or indirect, temporary or  
 permanent reproduction by any means and in any form,  
 in whole or in part:*

...

*(b) for performers, of fixations of their performances;*  
 ...’

5 Article 3 of that directive, entitled *‘Right of  
 communication to the public of works and right of  
 making available to the public other subject matter’*,  
 provides, in paragraph 2(a):

*‘Member States shall provide for the exclusive right to  
 authorise or prohibit the making available to the public,  
 by wire or wireless means, in such a way that members  
 of the public may access them from a place and at a time  
 individually chosen by them:*

*(a) for performers, of fixations of their performances;*  
 ...’

6 Article 5 of Directive 2001/29 sets out a series of  
 exceptions and limitations to the exclusive rights  
 provided for in Articles 2 to 4 of that directive, which  
 Member States may or must provide for in their national  
 law.

7 Article 10 of that directive, entitled *‘Application over  
 time’*, states:

*‘1. The provisions of this Directive shall apply in respect  
 of all works and other subject matter referred to in this  
 Directive which are, on 22 December 2002, protected by  
 the Member States’ legislation in the field of copyright  
 and related rights, or which meet the criteria for  
 protection under the provisions of this Directive or the  
 provisions referred to in Article 1(2).*

*2. This Directive shall apply without prejudice to any  
 acts concluded and rights acquired before 22 December  
 2002.’*

### French law

8 The first paragraph of Article L. 212-3 of the code de la propriété intellectuelle (Intellectual Property Code) states:

*‘The fixation of his performance, its reproduction and communication to the public, as well as any separate use of the sound and image of the performance when it has been fixed for both sound and image, shall be subject to the written authorisation of the performer.*

*This authorisation and the remuneration to which it gives rise shall be governed by the provisions of Articles L. 762-1 and L. 762-2 of the code du travail (Labour Code), subject to the provisions of Article L. 212-6 of this Code.’*

9 Article L. 212-4 of the Intellectual Property Code provides:

*‘The signature of the contract concluded between a performer and a producer for the production of an audiovisual work constitutes authorisation to fix, reproduce and communicate to the public the performer’s performance.*

*This contract shall set separate remuneration for each mode of exploitation of the work.’*

10 Under Article 49 of loi n° 86-1067 du 30 septembre 1986 relative à la liberté de communication (Law No 86-1067 of 30 September 1986 on freedom of communication) (JORF, 1 October 1986, p. 11749), as amended by Article 44 of loi n° 2006-961 du 1er août 2006 (Law No 2006-961 of 1 August 2006) (JORF, 3 August 2006, p. 11529) (*‘Article 49 as amended’*):

*‘The [INA], a publicly owned industrial and commercial State body, is responsible for conserving and promoting the national audiovisual heritage.*

*I. — The [INA] shall preserve the audiovisual archives of national broadcasting companies and assist with their exploitation. The nature, chargeable rates, financial conditions of the documentary services and the manner in which these archives may be exploited shall be laid down by agreement between the Institute and each of the companies concerned. These agreements shall be approved by order of the ministers responsible for the budget and communication.*

*II. — The [INA] shall exploit extracts from the audiovisual archives of national broadcasting companies under the conditions laid down in the specifications. As such, it shall have right to exploit these extracts at the end of a period of one year from the date on which they were first broadcast.*

*The [INA] shall remain the owner of the technical media and materials and holder of the rights to exploit the audiovisual archives of national broadcasting companies and the company referred to in Article 58 which were transferred to it before the publication of loi n° 2000-719 du 1er août 2000 (Law No 2000-719 of 1 August 2000) (amending Law No 86-1067 of 30 September 1986 on freedom of communication) (JORF, 2 August 2000, p. 11903)). However, national broadcasting companies and the company referred to in Article 58 shall each retain a priority right to use these archives.*

*The [INA] shall exercise the exploitation rights to which this paragraph refers having due regard for the personal*

*and economic rights of the holders of copyright or related rights and their successors in title. However, by way of derogation from Articles L. 212-3 and L. 212-4 of the Intellectual Property Code, the terms on which the works of performers in the archives to which this article refers are exploited and the remuneration for that exploitation shall be governed by agreements concluded between the performers themselves or the employee organisations representing performers and the Institute. Those agreements must specify in particular the scale of remuneration and the arrangements for payment of that remuneration.’*

#### **The dispute in the main proceedings and the question referred for a preliminary ruling**

11 The INA is a publicly owned industrial and commercial body of the French State which is responsible for conserving and promoting the national audiovisual heritage. In that capacity, it keeps, inter alia, the audiovisual archives of audiovisual producers, namely national broadcasting companies, and helps with the exploitation of those archives.

12 PG and GF are the successors in title of ZV, a musician who died in 1985.

13 During 2009, PG and GF became aware that INA was marketing, in its online shop, without their authorisation, video recordings and phonograms reproducing ZV’s performances during the years 1959 to 1978. It is apparent from the file before the Court that those video recordings and phonograms had been produced and then broadcast by national broadcasting companies.

14 On 28 December 2009, PG and GF, on the basis of Article L. 212-3 of the Intellectual Property Code, brought an action against the INA in order to obtain compensation for the alleged infringement of the performer’s rights which they hold.

15 By judgment of 24 January 2013, the tribunal de grande instance de Paris (Regional Court, Paris, France) upheld that action. That court considered, in particular, that the application of Article 49 as amended did not exempt the INA from the requirement to obtain the performer’s prior authorisation for the use of the fixation of his performances. Thus, the sole purpose of the collective agreements provided for in the latter provision is to determine the remuneration due for new exploitations, provided that an initial exploitation has been authorised by the performers concerned. In the present case, proof of such authorisation has not been adduced by the INA. By judgment of 11 June 2014, the cour d’appel de Paris (Court of Appeal, Paris, France), before which the INA brought its appeal, essentially upheld the judgment given at first instance.

16 By judgment of 14 October 2015, the Cour de cassation (Court of Cassation, France) set aside in part the judgment of the cour d’appel de Paris (Court of Appeal, Paris). The Court of Cassation found that that Court of Appeal had erred in holding that the application of the derogating rules at issue was subject to proof that the performer had authorised the initial exploitation of his performance, thus adding to the law a condition that it did not impose.

17 By judgment of 10 March 2017, the cour d'appel de Versailles (Court of Appeal, Versailles, France), before which the case was brought back, dismissed PG's and GF's claims. That court considered, in essence, that Article 49 as amended establishes, for the sole benefit of the INA, a simple presumption of the performer's prior consent, which can be challenged, and thus does not call into question the performer's exclusive right. The agreements with the trade union organisations referred to in that article do not confer on them the right to 'authorise and prohibit', which is vested in the performer, but have the sole purpose of fixing the performer's remuneration.

18 PG, GF and Spedidam, which had intervened voluntarily before the cour d'appel de Versailles (Court of Appeal, Versailles), brought an appeal against the latter's judgment before the referring court. The referring court indicates that it has doubts as to the compatibility of the legal rules set out in Article 49 as amended with Articles 2, 3 and 5 of Directive 2001/29.

19 In those circumstances, the Cour de cassation (Court of Cassation) decided to stay the proceedings and to refer the following question to the Court of Justice for a preliminary ruling:

*'Must Article 2(b), Article 3(2)(a) and Article 5 of Directive [2001/29] be interpreted as not precluding national rules, such as those laid down in Article 49 [as amended] [of the Law on freedom of communication], from establishing, for the benefit of the [INA], the beneficiary of the exploitation rights of national broadcasting companies in the audiovisual archives, derogating provisions under which the terms on which performers' works can be exploited and the remuneration for that exploitation are governed by agreements concluded between the performers themselves or the employee organisations representing performers and that institute, which must specify, inter alia, the scale of remuneration and the arrangements for payment of that remuneration?'*

#### **Application over time of Directive 2001/29**

20 As noted in paragraph 13 above, the recordings in question were made during the years 1959 to 1978.

21 Under Article 10(1) of Directive 2001/29, the provisions of the directive are to apply in respect of all works and other subject matter referred to in that directive which are, on 22 December 2002, protected by the Member States' legislation in the field of copyright and related rights, or which meet the criteria for protection under the provisions of the directive or the provisions referred to in Article 1(2) of the directive. Article 10(2) of Directive 2001/29 states that the directive is to apply 'without prejudice to any acts concluded and rights acquired before 22 December 2002'.

22 While the INA and the French Government argued at the hearing that Directive 2001/29 does not apply *ratione temporis* to the dispute in the main proceedings, the French Government claimed that it appears that the INA had rights to the recordings in question well before 22 December 2002, but Spedidam, for its part, stated that the INA had no rights acquired before that date.

23 It is for the referring court to determine whether, and to what extent, the parties to the main proceedings may rely on any rights acquired or acts concluded before 22 December 2002, which cannot be affected in any way by the provisions of Directive 2001/29.

#### **Consideration of the question referred**

24 As a preliminary remark, it should be noted, with regard to the legal context of this case, that it is apparent from the order for reference that, according to Article L. 212-3 of the Intellectual Property Code, the written authorisation of the performer is required for the fixation of his performance, its reproduction and its communication to the public. Under Article L. 212-4 of that code, the signature of a contract concluded between a performer and a producer for the production of an audiovisual work constitutes authorisation to fix, reproduce and communicate to the public the performer's performance.

25 Law No 2006/961 of 1 August 2006 amended paragraph II of Article 49 of the Law on freedom of communication by providing, *inter alia*, first, that 'the Institute shall exploit extracts from the audiovisual archives of national broadcasting companies under the conditions laid down in the specifications' and that, 'as such, it shall have the right to exploit those extracts at the end of a period of one year from the date on which they were first broadcast' and, second, that, 'by way of derogation from Articles L. 212-3 and L. 212-4 of the Intellectual Property Code, the terms on which the works of performers in the archives to which this article refers are exploited and the remuneration for that exploitation shall be governed by agreements concluded between the performers themselves or the employee organisations representing performers and the Institute', and that 'those agreements must specify in particular the scale of remuneration and the arrangements for payment of that remuneration'.

26 It is apparent from the file before the Court that PG, GF and Spedidam consider that Article 49 as amended provides for exceptional arrangements, not in conformity with Article 5 of Directive 2001/29, in respect of the exclusive rights of performers referred to in Article 2(b) and Article 3(2)(a) of that directive, since it allows the INA to offer on its website the downloading in return for payment of performances by such performers, without having to prove their authorisation for such use.

27 On the other hand, the INA considers that that article constitutes neither an exception to, nor a limitation on performers' exclusive rights, since it merely sets the evidentiary rules governing those rights, by establishing a rebuttable presumption that performers' exploitation rights have been transferred to the INA, such a presumption avoiding the need for it to prove that it has the written authorisation or employment contract referred to in Articles L. 212-3 and L. 212-4 of the Intellectual Property Code. The INA adds that, on the basis of Article 49 as amended, it has concluded collective agreements with the employee organisations representing performers, which determine the conditions

for the exploitation of their performances and their remuneration.

28 In the light of those considerations, it should be noted that, according to the Court's settled case-law, in the procedure laid down by Article 267 TFEU, the functions of the Court of Justice and those of the referring court are clearly distinct, and it falls exclusively to the latter to interpret national legislation (judgment of 15 January 2013, *Križan and Others*, C-416/10, EU:C:2013:8, paragraph 58 and the case-law cited).

29 Thus, it is not for the Court, in the context of a reference for a preliminary ruling, to rule on the interpretation of national provisions. The Court must take account, under the division of jurisdiction between the courts of the European Union and the national courts, of the factual and legislative context, as described in the order for reference, in which the questions put to it are set (see, to that effect, judgment of 21 October 2010, *Padawan*, C-467/08, EU:C:2010:620, paragraph 22 and the case-law cited).

30 It is also appropriate to recall the Court's settled case-law according to which, when national courts apply domestic law, they are bound to interpret it, so far as possible, in the light of the wording and the purpose of the directive concerned in order to achieve the result sought by the directive and consequently comply with the third paragraph of Article 288 TFEU. This obligation to interpret national law in conformity with EU law is inherent in the system of the Treaty on the Functioning of the European Union, since it enables national courts, for matters within their jurisdiction, to ensure that EU law is fully effective when they determine the disputes before them (judgment of 24 January 2012, *Dominguez*, C-282/10, EU:C:2012:33, paragraph 24 and the case-law cited).

31 In the order for reference, the national court states that the INA, which, as noted in paragraph 11 above, is responsible for conserving and promoting the national audiovisual heritage, was unable to exploit part of its assets because it did not hold, in the production files of the audiovisual programmes in question, the employment contracts concluded with the performers concerned. As the INA did not have the written authorisation referred to in Article L. 212-3 of the Intellectual Property Code of the performers or their successors in title, whom it could have proved difficult, or even impossible, to identify and locate, or the employment contract concluded by them with the producers of such programmes, the INA was prevented from invoking the presumption of authorisation provided for in Article L. 212-4 of the Intellectual Property Code.

32 The referring court adds that it was thus in order to enable the INA to fulfil its public service mission that Law No 2006/961 of 1 August 2006 amended paragraph II of Article 49 of the Law on freedom of communication in the manner referred to in paragraph 24 above. That court also states that the national legislation at issue in the main proceedings does not fall within the scope of any of the exceptions and limitations which the Member

States are entitled to lay down on the basis of Article 5 of Directive 2001/29.

33 Moreover, as noted in paragraphs 15 to 17 above, while the tribunal de grande instance de Paris (Regional Court, Paris) and the cour d'appel de Paris (Court of Appeal, Paris) held that Article 49 as amended did not exempt the INA from the requirement to obtain the performer's prior authorisation to use the fixation of his performances, the Court of Cassation, on appeal, concluded, in essence, that the application of the 'derogating' rules at issue in the main proceedings was not subject to proof that the performer had authorised the initial exploitation of his performance. Consequently, the cour d'appel de Versailles (Court of Appeal, Versailles), whose judgment is the subject of an appeal in cassation before the referring court, interpreted Article 49 as amended as establishing for the benefit of the INA a simple presumption that the performer had given his prior consent to the commercial exploitation of the fixation of his performances contained in its archives.

34 In those circumstances, by its question, the referring court must be regarded as asking, in essence, whether Article 2(b) and Article 3(2)(a) of Directive 2001/29 must be interpreted as precluding national legislation which establishes, as regards the exploitation of audiovisual archives by a body set up for that purpose, a rebuttable presumption that the performer has authorised the fixation and exploitation of his performances, where that performer is involved in the recording of an audiovisual work so that it may be broadcast.

35 Under Article 2(b) and Article 3(2)(a) of Directive 2001/29, Member States are to provide for the exclusive right for performers to authorise or prohibit the reproduction and making available to the public of fixations of their performances.

36 At the outset, it should be noted that the protection which those provisions confer on performers must be given a broad scope (see, by analogy, judgment of 16 November 2016, *Soulier and Doke*, C-301/15, EU:C:2016:878, paragraph 30, and the case-law cited). As stated in recitals 21 and 24 of Directive 2001/29, it is appropriate, on the one hand, to give a broad definition to acts covered by the right of reproduction in order to ensure legal certainty within the internal market. On the other hand, the right to make protected subject matter available to the public, referred to in Article 3(2)(a) of that directive, must be understood as covering all acts of making such matter available to the public not present at the place where the act of making available originated. 37 Consequently, that protection must be understood, in particular, in the same way as the protection conferred by copyright, as not being limited to the enjoyment of the rights guaranteed by Article 2(b) and Article 3(2)(a) of Directive 2001/29, but also extends to the exercise of those rights (see, to that effect, judgment of 16 November 2016, *Soulier and Doke*, C-301/15, EU:C:2016:878, paragraph 31).

38 It is also important to note that the rights guaranteed to performers by Article 2(b) and Article 3(2)(a) of Directive 2001/29 are of a preventive nature, in that any

act of reproduction or making available to the public of the fixations of their performances requires their prior consent. It follows that, subject to the exceptions and limitations laid down exhaustively in Article 5 of the directive, any use of such protected subject matter by a third party without such prior consent must be regarded as infringing the holder's rights (see, to that effect, judgments of 16 November 2016, [Soulier and Doke](#), C-301/15, EU:C:2016:878, paragraphs 33 and 34, and of 7 August 2018, [Renckhoff](#), C-161/17, EU:C:2018:634, paragraph 29 and the case-law cited).

39 That interpretation is in line with the objective of providing a high level of protection for performers' rights referred to in recital 9 of Directive 2001/29, as well as the need, mentioned, in essence, in recital 10 of that directive, for performers to obtain appropriate remuneration for the use of fixations of their performances in order to enable them to continue their creative and artistic work.

40 However, as the Court, in its judgment of 16 November 2016, [Soulier and Doke](#) (C-301/15, EU:C:2016:878, paragraph 35), has previously pointed out with regard to authors' exclusive rights, Articles 2(b) and Article 3(2)(a) of Directive 2001/29 do not specify how the performer's prior consent is to be given, so that those provisions cannot be interpreted as requiring such consent to necessarily be expressed in writing or explicitly. On the contrary, it must be concluded that those provisions also allow the consent to be expressed implicitly, provided, as the Court pointed out in paragraph 37 of that judgment, that the conditions under which implicit consent may be accepted are strictly defined, in order not to deprive the very principle of prior consent of any effect.

41 In the present case, as noted in paragraphs 31 to 33 above, Article 49 as amended establishes, in the case of a performer who is involved in an audiovisual work, a rebuttable presumption that that performer has authorised the fixation and exploitation of his performance, which makes it possible to get round the requirement, provided for in Article L. 212-3 of the Intellectual Property Code, to have that performer's written authorisation for such uses.

42 In that regard, first of all, it should be noted that a performer who is himself involved in the making of an audiovisual work so that it may be broadcast by national broadcasting companies, and who is thus present at the place where such a work is recorded for those purposes, first, is aware of the envisaged use of his performance (see, by analogy, judgment of 16 November 2016, [Soulier and Doke](#), C-301/15, EU:C:2016:878, paragraph 43) and, second, gives his performance for the purposes of such use, with the result that it is possible to take the view, in the absence of evidence to the contrary, that he has, as a result of that involvement, authorised the fixation of that performance and its exploitation.

43 Next, in so far as it is apparent that the rules at issue in the main proceedings allow the performer or his successors in title to demonstrate that the performer has not consented to subsequent exploitations of his performances, the presumption referred to in paragraph

34 above is rebuttable. Thus, as those rules merely derogate from the requirement, laid down in Article L. 212-3 of the Intellectual Property Code but not provided for by EU law, for the performer's written authorisation, those rules concern only the procedures for proving that such authorisation has been granted.

44 Finally, such a presumption enables a fair balance of rights and interests between the different categories of rightholders referred to in recital 31 of Directive 2001/29 to be maintained. In particular, as stated in essence in recital 10 of that directive, to be able to continue their creative and artistic work, performers have to receive an appropriate reward for the use of the fixations of their work, as must producers in order to be able to finance that work. In the present case, because the INA does not hold in its archives the written authorisations of the performers or their successors in title, or the employment contracts concluded by them with the producers of the audiovisual programmes in question, it would be impossible for that institute to exploit part of its collection, which would be detrimental to the interests of other rightholders, such as the rights of the directors of the audiovisual works in question, of the producers of those works, namely the national broadcasting companies, the legal predecessors of the INA, or of other performers who may have performed in connection with the production of the same works.

45 Such a presumption cannot, in any event, affect a performer's right to obtain appropriate remuneration for the use of fixations of their performances.

46 In the light of all of the foregoing considerations, the answer to the question referred is that Article 2(b) and Article 3(2)(a) of Directive 2001/29 must be interpreted as not precluding national legislation which establishes, as regards the exploitation of audiovisual archives by a body set up for that purpose, a rebuttable presumption that the performer has authorised the fixation and exploitation of his performances, where that performer is involved in the recording of an audiovisual work so that it may be broadcast.

#### **Costs**

47 Since these proceedings are, for the parties to the main proceedings, a step in the action pending before the national court, the decision on costs is a matter for that court. Costs incurred in submitting observations to the Court, other than the costs of those parties, are not recoverable.

On those grounds, the Court (Fifth Chamber) hereby rules:

Article 2(b) and Article 3(2)(a) of Directive 2001/29/EC of the European Parliament and of the Council of 22 May 2001 on the harmonisation of certain aspects of copyright and related rights in the information society must be interpreted as not precluding national legislation which establishes, as regards the exploitation of audiovisual archives by a body set up for that purpose, a rebuttable presumption that the performer has authorised the fixation and exploitation of his performances, where that performer is involved in the recording of an audiovisual work so that it may be broadcast.

[Signatures]

\* Language of the case: French.

## OPINION OF ADVOCATE GENERAL HOGAN

delivered on 16 May 2019(1)

Case C-484/18

Société de perception et de distribution des droits des artistes-interprètes de la musique et de la danse (Spedidam)

PG

GF

v

Institut national de l'audiovisuel

joined parties:

Syndicat indépendant des artistes-interprètes (SIA-UNSA),

Syndicat français des artistes-interprètes (CGT)

(Request for a preliminary ruling from the Cour de cassation (Court of Cassation, France))

(Reference for a preliminary ruling — Copyright and related rights — Directive 2001/29/EC — Articles 2(b) and 3(2) — Exclusive rights of the performers — National legislation providing for the benefit of the French National Audiovisual Institute (INA), a special regime in favour of the exploitation of audiovisual archives not provided by Article 5(2) and (3) of Directive 2001/29 — Benefit from the rights of exploitation of audiovisual archives without the need to prove the authorisation given by the performer — Legal presumption of the performers' consent)

### I. Introduction

1. Is it permissible for a Member State to provide in its copyright legislation for a presumption whereby it is presumed that the performer of a particular work would have permitted a public body which has been given the task of preserving audiovisual recordings to publish and, if necessary, exploit that work by means of an imputed transfer of the performer's rights? That essentially is the principal issue which arises in this request for a preliminary ruling.

2. The present request, lodged on 20 July 2018 at the Court Registry by the Cour de cassation (Court of Cassation, France), obviously concerns the interpretation of Articles 2(b), 3(2)(a), and 5 of Directive 2001/29/EC of the European Parliament and of the Council of 22 May 2001 on the harmonisation of certain aspects of copyright and related rights in the information society. (2)

3. The request was made in proceedings between, on the one hand, the Société de perception et de distribution des droits des artistes-interprètes de la musique et de la danse ('Spedidam'), PG and GF, the sons and successors in title of a world famous jazz drummer, ZV, and, on the other hand, the Institut national de l'audiovisuel (French National Audiovisual Institute, 'INA') concerning a claim for damages for the alleged infringement by the INA of the performers' rights held by PG and GF.

4. ZV died in 1985. In 2009 his sons discovered that the INA had made certain video recordings and a separate phonogram of concert performances of their father

between 1959 and 1978 available on its internet site. In the wake of this discovery they then commenced the main proceedings, claiming damages as holders of the copyright and related rights in respect of what they contended amounted to unauthorised communication by the INA of these performances by their late father. It is accepted that the sons had never given permission for the communication by the INA in this fashion of their father's performances. As we shall presently see, French law provides for a transfer of related rights in favour of the INA. The essential question presented by this preliminary reference is whether this French legislation is in conformity with the requirements of Directive 2001/29.

5. Before considering any of these legal issues, it is, however, first necessary to set out the relevant legal provisions.

### II. Legal context

#### A. EU law

6. Recitals 15, 25, 26, 30 and 32 of Directive 2001/29 state:

*'(15) The Diplomatic Conference held under the auspices of the World Intellectual Property Organisation (WIPO) in December 1996 led to the adoption of two new Treaties, the "WIPO Copyright Treaty" and the "WIPO Performances and Phonograms Treaty", dealing respectively with the protection of authors and the protection of performers and phonogram producers. Those Treaties update the international protection for copyright and related rights significantly, not least with regard to the "digital agenda" and improve the means to fight piracy worldwide. [The European Union] and a majority of Member States have already signed the Treaties and the process of making arrangements for the ratification of the Treaties by the [Union] and the Member States is under way. This Directive also serves to implement a number of the new international obligations.*

...

*(25) The legal uncertainty regarding the nature and the level of protection of acts of on-demand transmission of copyright works and subject-matter protected by related rights over networks should be overcome by providing for harmonised protection at Community level. It should be made clear that all rightholders recognised by this Directive should have an exclusive right to make available to the public copyright works or any other subject-matter by way of interactive on-demand transmissions. Such interactive on-demand transmissions are characterised by the fact that members of the public may access them from a place and at a time individually chosen by them.*

*(26) With regard to the making available in on-demand services by broadcasters of their radio or television productions incorporating music from commercial phonograms as an integral part thereof, collective licensing arrangements are to be encouraged in order to facilitate the clearance of the rights concerned.*

...

*(30) The rights referred to in this Directive may be transferred, assigned or subject to the granting of*

contractual licences, without prejudice to the relevant national legislation on copyright and related rights.

...

(32) This Directive provides for an exhaustive enumeration of exceptions and limitations to the reproduction right and the right of communication to the public. Some exceptions or limitations only apply to the reproduction right, where appropriate. This list takes due account of the different legal traditions in Member States, while, at the same time, aiming to ensure a functioning internal market. Member States should arrive at a coherent application of these exceptions and limitations, which will be assessed when reviewing implementing legislation in the future.'

7. Article 2 of Directive 2001/29, entitled 'Reproduction right', provides:

'Member States shall provide for the exclusive right to authorise or prohibit direct or indirect, temporary or permanent reproduction by any means and in any form, in whole or in part:

- (a) for authors, of their works;
- (b) for performers, of fixations of their performances;
- (c) for phonogram producers, of their phonograms;
- (d) for the producers of the first fixations of films, in respect of the original and copies of their films;

...

8. Article 3 of Directive 2001/29, headed 'Right of communication to the public of works and right of making available to the public other subject matter', provides:

'1. Member States shall provide authors with the exclusive right to authorise or prohibit any communication to the public of their works, by wire or wireless means, including the making available to the public of their works in such a way that members of the public may access them from a place and at a time individually chosen by them.

2. Member States shall provide for the exclusive right to authorise or prohibit the making available to the public, by wire or wireless means, in such a way that members of the public may access them from a place and at a time individually chosen by them:

- (a) for performers, of fixations of their performances;
- (b) for phonogram producers, of their phonograms;
- (c) for the producers of the first fixations of films, of the original and copies of their films;

...

9. Article 5 of that directive, entitled 'Exceptions and limitations', states, in paragraph 2, that:

'Member States may provide for exceptions and limitations to the reproduction right provided for in Article 2 in the following cases:

...

(c) in respect of specific acts of reproduction made by publicly accessible libraries, educational establishments or museums, or by archives, which are not for direct or indirect economic or commercial advantage;

...

10. Article 10 of Directive 2001/29, entitled 'Application over time', provides:

'1. The provisions of this Directive shall apply in respect of all works and other subject-matter referred to in this Directive which are, on 22 December 2002, protected by the Member States' legislation in the field of copyright and related rights, or which meet the criteria for protection under the provisions of this Directive or the provisions referred to in Article 1(2).

2. This Directive shall apply without prejudice to any acts concluded and rights acquired before 22 December 2002.'

## **B. French law**

11. Article L. 212-3, first paragraph, of the code de la propriété intellectuelle (Intellectual Property Code), provides:

'The fixing of its performance, its reproduction and communication to the public, as well as any separate use of the sound and image of the performance when it has been fixed for both sound and image, shall be subject to the written authorisation of the performer.'

12. Article L. 212-4 of the Intellectual Property Code, provides:

'The signature of the contract concluded between a performer and a producer for the production of an audiovisual work constitutes authorisation to fix, reproduce and communicate to the public the performer's performance.

This contract sets a separate remuneration for each mode of exploitation of the work.'

13. Article 49 of loi n° 86-1067 du 30 septembre 1986 relative à la liberté de communication (Law No 86-1067 of 30 September 1986 on freedom of communication) (as amended by Article 44 of Law No 2006/961 of 1 August 2006) ('Law on freedom of communication') provides:

'The [INA], a public establishment of the State with an industrial and commercial character, is responsible for conserving and enhancing the national audiovisual heritage.

...

II. The [INA] shall exploit extracts from the audiovisual archives of national broadcasting companies under the conditions laid down in the specifications. As such, it benefits from the exploitation rights of these extracts at the end of a period of one year from their first broadcasting.

The [INA] shall remain the owner of the media and technical material and shall hold the rights to exploit the audiovisual archives of national broadcasting companies ... which were transferred to it before the publication of Law No 2000-719 of 1 August 2000 ...

The [INA] shall exercise the exploitation rights to which this paragraph refers having due regard for the personal and economic rights of the holders of copyright or related rights and their successors in title. However, by way of derogation from Articles L. 212-3 and L. 212-4 of the Intellectual Property Code, the terms on which the works of performers in the archives to which this article refers are exploited and the remuneration for that exploitation shall be governed by agreements concluded between the performers themselves or the employee organisations representing performers and the [INA].



*Those agreements must specify in particular the scale of remuneration and the arrangements for payment of that remuneration.*

...’

### III. Facts of the main proceedings

14. The INA is a commercial State body established by law in 1974. It is responsible for conserving and promoting the national audiovisual heritage. It keeps the audiovisual archives of ‘national broadcasting companies’ (national radio and television stations) and helps with their exploitation.

15. As I have already observed, PG and GF are the two sons and successors in title of ZV, a world-famous jazz drummer. They allege that the INA marketed on its website without their authorisation 26 video recordings and a phonogram reproducing performances by their late father. They brought an action based on Article L. 212-3 of the Intellectual Property Code, under which a written authorisation of the performer is required for the fixation of its performance, its reproduction and its communication to the public.

16. The INA pleads in response that Article 49(II) of the Law on freedom of communication allows it to exploit the archives in return for paying performers royalties set by collective agreements concluded with their representative trade unions. PG and GF counter in turn, inter alia, that these statutory provisions which derogate from the protection of performers conflict with the provisions of Directive 2001/29.

17. By judgment of 24 January 2013, the tribunal de grande instance de Paris (Regional Court, Paris, France) ordered the INA to pay PG and GF the sum of EUR 15 000 in compensation for the damage suffered as a result of the unauthorised exploitation of the interpretations in question. By a judgment of 11 June 2014, the cour d’appel de Paris (Court of Appeal, Paris, France) confirmed in substance the judgment delivered at first instance.

18. In particular, these two courts considered that the application of Article 49(II) of the Law on freedom of communication was subject to the prior authorisation of the performer, whereas proof of such authorisation would not have been provided by the INA.

19. However, by judgment of 14 October 2015, the Cour de Cassation (Court of Cassation) overturned the judgment of the cour d’appel (Court of Appeal). It ruled that the cour d’appel (Court of Appeal) erred in holding that the application of the derogating regime was subject to proof that the performer had authorised the first exploitation of his performance, thus adding to the law a condition that it did not include. Following this judgment, the cour d’appel de Versailles (Court of Appeal, Versailles, France), at the request of the INA, dismissed the claims for compensation which had been brought against it.

20. Having heard the appeal brought by the successors in title against the latter judgment, the Cour de Cassation (Court of Cassation) entertained doubts about the compatibility with EU Law of the French legislation and the interpretation of various provisions of Directive 2001/29.

21. According to the Cour de Cassation (Court of Cassation), the special regime enjoyed by the INA does not fall within any of the exceptions and limitations to the rights referred to in Articles 2 and 3 of Directive 2001/29, provided for in Article 5 of the directive. The Cour de Cassation (Court of Cassation) is also of the opinion that the solution adopted by the Court in Soulier and Doke (3) is not applicable to the present case. That latter case concerned the reproduction of out of print books. While it is true that the legislation on out of print books at issue in Soulier and Doke had derogated from the protection guaranteed to authors by Directive 2001/29, the scheme introduced for the benefit of the INA in the general interest is intended to reconcile the rights of performers with those of producers as being of equal value within the system of that directive.

IV. The request for a preliminary ruling and the procedure before the Court

22. In those circumstances, the Cour de cassation (Court of Cassation) decided to stay the proceedings and refer the following question to the Court for a preliminary ruling:

*‘Must Article 2(b), Article 3(2)(a) and Article 5 of Directive 2001/29 ... be interpreted as not precluding national rules, such as those laid down in Article 49(II) of [the Law on freedom of communication], as amended by Article 44 of Law No 2006-961 of 1 August 2006, from establishing, for the benefit of the [INA], the beneficiary of the exploitation rights of national broadcasting companies in the audiovisual archives, derogating provisions under which the terms on which performers’ works can be exploited and the remuneration for that exploitation are governed by agreements concluded between the performers themselves or the employee organisations representing performers and that institute, which must specify, inter alia, the scale of remuneration and the arrangements for payment of that remuneration?’*

23. Written observations were submitted by Spedidam, the INA, the French Government and by the European Commission. In addition, they presented oral arguments at the hearing on 21 March 2019.

### V. Analysis

#### A. Preliminary remark on the temporal application of Directive 2001/29

24. The first thing to note is that Article 10(1) of Directive 2001/29 provides that the provisions of that directive shall apply in respect of all works and other subject-matter referred to in that directive which are, on 22 December 2002, protected by the Member States’ legislation in the field of copyright and related rights.

25. In the present case, it is not disputed that the last event at issue was established on 15 December 2009 and that it relates to performances which were already protected under national law on 22 December 2002. In these circumstances, Directive 2001/29 is therefore applicable to those acts, (4) without prejudice, as specified in Article 10(2) of Directive 2001/29, to any acts concluded and rights acquired before 22 December 2002.

#### B. The role and the functioning of the INA

26. As I have already noted, the INA is responsible for safeguarding, conserving and promoting broadcasts by French public television and radio stations since 1949. It thus fulfils an important public interest function, namely, to safeguard and enhance the French audiovisual heritage.

27. In that respect, under Article 49 of the Law on freedom of communication, the INA enjoys rights to exploit extracts from the audiovisual archives of national broadcasting companies. It exercises those rights having due regard for the personal and economic rights of the holders of copyright or related rights and their successors in title.

28. The INA initially found itself unable to exploit some archives because it found that the production dossiers of the broadcasts in question quite often did not contain the contracts of employment which had been concluded with the performers concerned. In many instances any consent to the transmission of the broadcast which might have been given had either been lost or could not easily be located or was otherwise simply unavailable. In such instances the INA found itself obliged to obtain the written authorisation of the performers or their successors in title who could often prove difficult or even impossible to identify and locate.

29. The referring court points out that in order to enable the INA to fulfil its public service mandate, Article 49(II) of the Law on freedom of communication was amended on 1 August 2006 in order to make the exploitation of performers' works from the archives subject to agreements concluded by the INA with the performers or with the performers' representative organisations.

### **C. The validity of a mechanism such as that established in favour of the INA in the light of Directive 2001/29**

#### **1. The applicability of Articles 2(b), 3(2)(a) and 5 of Directive 2001/29**

30. It is not disputed that the acts alleged against the INA in the present case constitute acts of reproduction and communication to the public under Articles 2(b) and 3(2)(a) of Directive 2001/29 respectively, in so far as it made the videograms and phonogram containing the performances of the performer concerned accessible on its website. As the Court already ruled, '*an act of making protected subject-matter available to the public on a website without the rightholders' consent infringes copyright and related rights*' as protected by Directive 2001/29. (5)

31. As the referring court also points out, Article 49(II) of the Law on freedom of communication does not fall within any of the exceptions and limitations that the Member States are entitled to establish under Article 5 of Directive 2001/29. (6) This is accepted by all the parties who have submitted written observations.

#### **2. The interpretation of Articles 2(b) and 3(2)(a) of Directive 2001/29**

32. Article 2(b) and Article 3(2)(a) of Directive 2001/29 provide, respectively, that the Member States shall grant performers the exclusive right to authorise or prohibit direct or indirect reproduction of fixations of their

performances by any means and in any form and the exclusive right to authorise or prohibit any communication to the public of fixations of their performances.

33. In *Soulier and Doke* the Court held that the similar protection granted to authors for the reproduction of their works and the communication to the public of their works must be understood '*as not being limited to the enjoyment of the rights guaranteed by Articles 2(a) and Article 3(1) of Directive 2001/29, but as also extending to the exercise of those rights*'. (7) The Court added that '*the rights guaranteed to authors by Article 2(a) and Article 3(1) of Directive 2001/29 are preventive in nature, in the sense that any reproduction or communication to the public of a work by a third party requires the prior consent of its author*'. (8) Nevertheless, the Court ruled — contrary to the interpretation put forward by the Advocate General (9) — that '*Article 2(a) and Article 3(1) of Directive 2001/29 do not specify the way in which the prior consent of the author must be expressed, so that those provisions cannot be interpreted as requiring that such consent must necessarily be expressed explicitly. It must be held, on the contrary, that those provisions also allow that consent to be expressed implicitly*', (10) subject to compliance with strict conditions. Indeed, according to the Court, the national legislation was required to provide a mechanism for ensuring performers are actually and individually informed and the enjoyment and the exercise of the rights of reproduction and communication to the public given to performers may not be subject to any formality. (11)

34. It is clear that this interpretation of Articles 2(a) and 3(1) of Directive 2001/29 should also apply at least by analogy to Articles 2(b) and 3(2)(a) of the same directive in respect of performers.

35. First, the rights protected by these different provisions are drafted in identical and unconditional terms. Second, in the same way that the interpretation of Articles 2(a) and 3(1) of Directive 2001/29 is supported by Article 5(2) of the Berne Convention for the Protection of Literary and Artistic Works (12) — under which the enjoyment and the exercise of the rights of reproduction and communication to the public shall not be subject to any formality — an identical interpretation of Articles 2(b) and 3(2)(a) of Directive 2001/29 is supported by Article 20 of the WIPO Performances and Phonograms Treaty ('*WPPT*'), adopted in Geneva on 20 December 1996, which includes a similar prohibition. (13) Third, there is no hierarchy as between author's rights and performer's rights. (14)

36. In parallel with this interpretation of Articles 2 and 3 of Directive 2001/29, it must be noted that the Court also ruled in *Luksan* that '*European Union law must be interpreted as allowing the Member States the option of laying down a presumption of transfer, in favour of the producer of a cinematographic work, of rights to exploit the cinematographic work such as those at issue in the main proceedings (satellite broadcasting right, reproduction right and any other right of communication to the public through the making*

available to the public), provided that such a presumption is not an irrebuttable one precluding the principal director of that work from agreeing otherwise'. (15) In this context it is also important to stress, as the Court did in *Soulier and Doke*, that the 'circumstances in which the implicit consent can be admitted must be strictly defined in order not to deprive of effect the very principle of the author's prior consent'. (16)

37. If the answer in *Luksan* is limited to the producer of a cinematographic work, it is only because of the particular facts of that case. Furthermore, if it is true that the Court mainly based its reasoning in that judgment on Article 3(4) and (5) of Directive 2006/115/EC of the European Parliament and of the Council of 12 December 2006 on rental right and lending right and on certain rights related to copyright in the field of intellectual property which provided for a presumption of transfer of the rental right to the producer of a film, (17) the scope of the Court's interpretation of this principle of a presumption of transfer in certain circumstances is nonetheless broader. It must also be capable of application to the rights guaranteed by Directive 2001/29, whatever the type of work concerned. Indeed, as the Court pointed out in that case, the investment required to produce products such as films or multimedia products is, in both cases, considerable. (18) That is why, as the Court held in general terms, 'when adopting Directive 2001/29, the European Union legislature ... did not intend to disapply a concept such as that of presumption of transfer, as regards the exploitation rights governed by that directive'. (19)

38. In the light of the forgoing considerations, I therefore think that a presumption of consent mechanism must in principle also be capable of being applied as regards rights to exploit an audiovisual work such as reproduction rights and any other right of communication to the public by means of making available, as established by Directive 2001/29. (20)

39. That is especially true in the context of (relatively) old audiovisual footage — such as in the present case — where it might be difficult now at this remove to identify the relevant documentary material (assuming it existed in the first place) providing for the consent on the part of the performer to the exploitation of this work by another party. It is also relevant that, just as in *Soulier and Doke*, the legislation in question pursues an objective of what amounts to a form of presumptive copyright licensing 'in the cultural interests of consumers and of society as a whole'. (21)

40. At the same time, the Court must also be astute to ensure that any such legislative presumption is not so extensive that it effectively undermines the exclusive nature of the right enjoyed by the rightholders.

41. While the notion of 'presumption' outlined in *Luksan* can in principle also be applied to the present case, there are also important differences between the two cases. One important feature of *Luksan* is that the Court held that Member States were free to have national legislation which provided for a presumption of transfer from a film director of the rental rights of the film to the

film producer, as this met one of the objectives to which recital 5 of Directive 2006/115 refers, namely, 'to enable the producer to recoup the investment which he has undertaken for the purpose of making the cinematographic work'. (22)

42. That rationale does not apply to the present case, since there was no prior commercial relationship between ZV and the INA, still less any suggestion that the INA qua third party had funded the filming of the performances in question. The whole basis for the legislative presumption in the present case, therefore, is simply based on a conception of the public interest, namely, that it was desirable that a audiovisual heritage should nonetheless be capable of exploitation in circumstances where obtaining the actual consent of the performers (or their heirs) might otherwise be excessively difficult or even impossible.

43. Any copyright legislation of this kind which rests on the principle of imputed or presumed consent must not impair the performer's exclusive right save to the extent that it is necessary to attain the legislative objective. It is only in those circumstances that it could be said that the national legislation would respect the principle of proportionality with regard to the protection of intellectual property rights. (23)

44. However, it must be observed, in that regard, that Article 49 of the Law on freedom of communication seems to organise and effect a transfer of the performer's rights on the basis of an implicit consent in favour of the INA. I consider that, for the reasons already stated, this would amount in the circumstances to a disproportionate interference with the exclusive nature of the performer's rights. It is, I think, at least implicit in the reasoning of the Court in *Soulier and Doke* (24) that transfer of this kind must operate in a proportionate manner and cannot take from the exclusivity of this right save to the extent that it is clearly necessary for this purpose.

45. That, I suggest, is at the heart of the difficulty with the national law at issue in the main proceedings, because if it had simply created a form of implied copyright licensing arrangement in favour of the INA, such would comply with the requirements of Directive 2001/29. The present law goes much further than this in that it provides not for an implied licence in favour of the INA, but rather for an implicit consent to a transfer of those performers' rights. It is thus the disproportionate manner in which the national law operates which renders it contrary to the requirements of EU law.

## VI. Conclusion

46. Accordingly, I propose that the Court should answer the question referred by the Cour de cassation (Court of Cassation, France) as follows:

Article 2(b), Article 3(2)(a) and Article 5 of Directive 2001/29/EC of the European Parliament and of the Council of 22 May 2001 on the harmonisation of certain aspects of copyright and related rights in the information society must be interpreted as precluding a national rule, such as that laid down in Article 49(II) of loi n° 86-1067 du 30 septembre 1986 relative à la liberté de communication (Law No 86-1067 of 30 September 1986

on freedom of communication), as amended by Article 44 of Law No 2006-961 of 1 August 2006, insofar as it provides for a transfer to the Institut national de l'audiovisuel (French National Audiovisual Institute) of the performers' rights.

1 Original language: English.

2 OJ 2001 L 167, p. 10.

3 Judgment of 16 November 2016 ([C-301/15](#), EU:C:2016:878).

4 See, to that effect, Opinion of Advocate General Szpunar in *Pelham and Haas* (C-476/17, EU:C:2018:1002, points 21 to 24).

5 Judgment of 27 March 2014, [UPC Telekabel Wien](#) (C-314/12, EU:C:2014:192, paragraph 25).

6 As a reminder, recital 32 of Directive 2001/29 indicates that this list of exceptions and limitations to the reproduction right and the right of communication to the public is exhaustive. The exhaustiveness of this provision is confirmed by the Court (see, to that effect, judgments of 16 November 2016, [Soulie and Doke](#), C-301/15, EU:C:2016:878, paragraph 26, and of 7 August 2018, [Renckhoff](#), C-161/17, EU:C:2018:634, paragraph 16).

7 Judgment of 16 November 2016, [Soulie and Doke](#) (C-301/15, EU:C:2016:878, paragraph 31).

8 Judgment of 16 November 2016, [Soulie and Doke](#) (C-301/15, EU:C:2016:878, paragraph 33).

9 See Opinion of Advocate General Wathelet in [Soulie and Doke](#) (C-301/15, EU:C:2016:536, points 38 and 39).

10 Judgment of 16 November 2016, [Soulie and Doke](#) (C-301/15, EU:C:2016:878, paragraph 35).

11 See, to that effect, judgment of 16 November 2016, [Soulie and Doke](#) (C-301/15, EU:C:2016:878, paragraphs 43 and 50).

12 Paris Act of 24 July 1971, as amended on 28 September 1979 (*the Berne Convention*).

13 The WPPT was approved on behalf of the European Community by Council Decision 2000/278/EC of 16 March 2000 (OJ 2000 L 89, p. 6). According to Article 20 of WPPT, *'the enjoyment and exercise of the rights provided for in this Treaty shall not be subject to any formality'*. It is pointless to recall that *'it is common ground that, as recital 15 in the preamble to Directive 2001/29 makes clear, that directive is intended to implement at [Union] level the [Union]'s obligations under ... the [W]PPT. In those circumstances, ... that directive must be interpreted, as far as is possible, in the light of the definitions given in [that] Treat[y]'* (judgment of 15 March 2012, SCF Consorzio Fonografici, C-135/10, EU:C:2012:140, paragraph 52). A similar provision (Article 17) exists in the Beijing Treaty on Audiovisual Performances, adopted by the World Intellectual Property Organisation (WIPO) in Beijing, on 24 June 2012. That treaty has been signed by the European Union but has not yet entered into force.

14 Subject to the exception of moral rights. See, to that effect, de Visscher, F., and Michaud, B., *Précis du droit*

d'auteur et des droits voisins, Brussels, Bruylant, 2000, No 304.

15 Judgment of 9 February 2012 ([C-277/10](#), EU:C:2012:65, paragraph 87). Emphasis added.

16 Judgment of 16 November 2016 ([C-301/15](#), EU:C:2016:878, paragraph 37).

17 OJ 2006 L 376, p. 28.

18 See, to that effect, judgment of 9 February 2012, *Luksan* ([C-277/10](#), EU:C:2012:65, paragraph 83).

19 Judgment of 9 February 2012, *Luksan* ([C-277/10](#), EU:C:2012:65, paragraph 85).

20 See, to that effect, judgment of 9 February 2012, *Luksan* ([C-277/10](#), EU:C:2012:65, paragraph 86), where the Court held that *'a presumption of transfer mechanism, such as that laid down originally, as regards rental and lending right, in Article 2(5) and (6) of Directive 92/100 and then essentially repeated in Article 3(4) and (5) of Directive 2006/115, must also be capable of being applied as regards rights to exploit a cinematographic work such as those at issue in the main proceedings (satellite broadcasting right, reproduction right and any other right of communication to the public through the making available to the public)'*.

21 Judgment of 16 November 2016 ([C-301/15](#), EU:C:2016:878, paragraph 45).

22 Judgment of 9 February 2012, ([C-277/10](#), EU:C:2012:65, paragraph 79).

23 See Article 17 and Article 52(1) of the Charter of Fundamental Rights of the European Union.

24 Judgment of 16 November 2016 ([C-301/15](#), EU:C:2016:878).